PUBLIC NOTICE OF:

CHILD NUTRITION PROGRAM
STATE WAIVER REQUEST

Meal Service at School Sites During Unanticipated School Closures

The Mississippi Department of Education-Office of Child Nutrition is requesting to allow School Food Authorities (SFAs) which are also sponsors of the Summer Food Service Program (SFSP) to serve meals at school sites during unanticipated school closures.

Without the waiver, the SFAs can serve these meals only at sites other than schools. Allowing the meals to be served at schools is expected to increase the availability of the meals in the community.

The full waiver request is attached, along with relevant USDA guidance. For any questions, please contact Scott Clements at sclements@mdek12.org

Posted: January 15, 2020
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The Mississippi Department of Education-Office of Child Nutrition is requesting to allow School Food Authorities (SFAs) which are also sponsors of the Summer Food Service Program (SFSP) to serve meals at school sites during unanticipated school closures. These meals will comply with SFSP requirements and be claimed through SFSP.

1. **State agency submitting waiver request and responsible State agency staff contact information:**
   Name of State agency: Mississippi Department of Education-Office of Child Nutrition
   State agency staff contact: Scott Clements
   Mailing address: P.O. Box 771, Jackson, Mississippi 39205-0771
   Telephone number: 601-576-5000
   Email address: sclements@mdek12.org

2. **Region:**
   Southeast Region (SERO)

3. **Eligible service providers participating in waiver and affirmation that they are in good standing:**
   The State Agency requests a statewide waiver. The State Agency will ensure that each SFA seeking to serve meals under the waiver is in good standing when the SFA’s request is made.

4. **Description of the challenge the State agency is seeking to solve, the goal of the waiver to improve services under the Program, and the expected outcomes if the waiver is granted. [Section 12(l)(2)(A)(iii) and 12(l)(2)(A)(iv) of the NSLA]:**
   The goal of the waiver is to allow meals to be served at familiar (to parents and children), safe, and adequately-sized sites during unanticipated school closures. SFA sponsors of SFSP are in the best position to serve these meals. They are operating the school-based child nutrition programs throughout the year and have food and staff available. Parents and children will feel safe with the children eating at a school. The primary expected outcome of the waiver is that children are more likely to have meals available during unanticipated school closures.

5. **Specific Program requirements to be waived (include statutory and regulatory citations). [Section 12(l)(2)(A)(i) of the NSLA]:**
   The requirement to be waived is that SFSP meals served during unanticipated school closures are only reimbursable if served at non-school sites - Section 13(c)(1) of the NSLA.
6. **Detailed description of alternative procedures and anticipated impact on Program operations, including technology, State systems, and monitoring:**
   The SFA/SFSP-sponsor will need to amend their application in the State Agency’s claims system. The SFA will maintain records of the meals served during the unanticipated school closure for inspection by the State Agency.

7. **Description of any steps the State has taken to address regulatory barriers at the State level. [Section 12(l)(2)(A)(ii) of the NSLA]:**
   Filing this statewide waiver request. Notifying the SFA/SFSP sponsors of the availability of SFSP during unanticipated school closures.

8. **Anticipated challenges State or eligible service providers may face with the waiver implementation:**
   Because this set of sponsors is experienced with SFSP, challenges are expected to be minimal. The State Agency will be responsive to any questions the SFAs have about meal requirements or the application/claim.

9. **Description of how the waiver will not increase the overall cost of the Program to the Federal Government. If there are anticipated increases, confirm that the costs will be paid from non-Federal funds. [Section 12(l)(1)(A)(iii) of the NSLA]:**
   SFA sponsors of SFSP are already allowed to serve meals during unanticipated school closures at non-school sites. Allowing them to serve at school sites will not increase program cost. (The reimbursement will be the same.)

10. **Anticipated waiver implementation date and time period:**
    The waiver will be implemented as soon as it is approved. Most Mississippi schools operate a traditional school year. The waiver will be perpetual for the duration allowed, with annual reporting to FNS.

11. **Proposed monitoring and review procedures:**
    Meals served at school sites during unanticipated school closures will be reviewed for compliance (i.e. meal pattern, record-keeping, counting and claiming) during the next regularly-scheduled SFSP monitoring review.

12. **Proposed reporting requirements (include type of data and due date(s) to FNS):**
    The State Agency will report annually the number of SFAs serving these meals, total number of days meals were served by SFAs, and total number of meals served by type.

13. **Link to or a copy of the public notice informing the public about the proposed waiver [Section 12(l)(1)(A)(ii) of the NSLA]:**
    https://www.mdek12.org/OCN/SFSP
14. Signature and title of requesting official:

- Signature: ________________________________
  Scott Clements
  Title: State Director
  Requesting official’s email address for transmission of response: sclements@mdek12.org

TO BE COMPLETED BY FNS REGIONAL OFFICE:

FNS Regional Offices are requested to ensure the questions have been adequately addressed by the State agency and formulate an opinion and justification for a response to the waiver request based on their knowledge, experience and work with the State.

Date request was received at Regional Office:

- Date Received: ________________________________

☐ Check this box to confirm that the State agency has provided public notice in accordance with Section 12(l)(1)(A)(ii) of the NSLA

- Regional Office Analysis and Recommendations:
  - Recommend Approval
  - Recommend Denial

Explanation:
The purpose of this memorandum is to provide updated guidance on the Child Nutrition Program flexibilities available during unanticipated school closures. Schools may face unanticipated closures due to natural disasters, unscheduled major building repairs, court orders relating to school safety or other issues, labor-management disputes, or, when approved by the State agency, a similar cause. Unanticipated school closures prevent children from receiving educational instruction and the nutritious meals they would normally receive. The Food and Nutrition Service ("FNS") encourages school food authorities ("SFAs") participating in the National School Lunch Program ("NSLP") and/or the School Breakfast Program, institutions participating in the Child and Adult Care Food Program ("CACFP"), and sponsors participating in the Summer Food Service Program ("SFSP") to use the flexibilities described in this memorandum to help ensure that children do not experience a lapse in food security when extreme weather or other events force area schools and child care facilities to close.

This memorandum supersedes SP 55-2016 CACFP 26-2016 SFSP 18-2016, Meal Service During Unanticipated School and Day Care Closures, September 9, 2016. FNS is conducting a review of whether nationwide waivers issued through policy memoranda are in compliance with the statutory waiver authority requirements set forth in Section 12(l) of the Richard B. Russell National School Lunch Act ("NSLA"), 42 U.S.C. 1760(1). As a result, FNS determined that the previous memorandum—which allowed meals to be served at school sites without requiring submission of individual waivers for FNS approval—is not fully consistent with Section 12(l) waiver requirements.

**Operating the Summer Meal Programs**

During unanticipated school closures, State agencies and Program operators may determine that operating the SFSP and/or NSLP Seamless Summer Option ("SSO") is a feasible option. FNS recommends that State agencies include an option on their SFSP and

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1 Pursuant to the Congressional Review Act (5 U.S.C. §801 et seq.), the Office of Information and Regulatory Affairs designated this memorandum as not a major rule, as defined by 5 U.S.C. § 804(2).
NSLP application that allows SFAs and sponsors to indicate whether they intend to serve meals during an unanticipated closure should unforeseen events occur.

If sponsors are approved by their State agency to serve meals during unanticipated school closures, these meals, like all SFSP and SSO meals, are reimbursed at the appropriate free rates. If there is an unanticipated school closure and child care centers and/or day care homes in the area are also affected, children that normally attend those centers or homes may participate in the SFSP or SSO meal service during the closure and receive meals at no cost. Consistent with regular SFSP and SSO operations, SFSP and SSO sites operating during an unanticipated school closure are open to all children age 18 and under.

State agencies are required to monitor SFSP operators that serve meals during unanticipated school closures consistent with the requirements found at 7 CFR 225.7(d). However, pre-approval visits of sponsors proposing to operate during unanticipated school closures during the period from October through April (or at any time of the year in an area with a continuous school calendar) are not required and may be conducted at the discretion of the State agency (7 CFR 225.7(d)(1)(i)). Additionally, when the same SFA personnel administer SFSP as well as the NSLP, the State agency is not required to conduct a review of the SFSP in the same year in which the NSLP operations have been reviewed and determined to be satisfactory.

When unanticipated school closures occur, State agencies may exempt experienced sponsors and SFAs from submitting a new application if the sponsor participated in SFSP at any time during the current year or in either of the prior two calendar years (7 CFR 225.6(c)(1)). In addition, new sponsors applying for participation in the Program due to an unanticipated school closure are exempt from the application submission deadline (7 CFR 225.6(b)(1)). Area eligibility requirements still apply during unanticipated school closures.

Policy memorandum SP 55-2016 CACFP 26-2016 SFSP 18-2016, Meal Service During Unanticipated School and Day Care Closures, September 9, 2016, allowed State agencies to waive the requirement that during unanticipated school closures meals be served at non-school sites. Section 13(c)(1) of the NLSA (42 U.S.C. 1761(c)(1)) requires that meals served to children not in school during an unanticipated closure may only be reimbursed by FNS if the meals were served at non-school sites. Therefore, effective immediately, SFSP and SSO meals may no longer be served at school sites during unanticipated school closures, per 7 CFR 225.6(d)(1)(iv), without a waiver approved by FNS.

If an SFA or sponsor wants to provide SFSP or SSO meals during an unanticipated school closure, they must either provide meals at a non-school site or request a waiver from FNS through their State agency. For requests encompassing areas that are covered under a Major Disaster Declaration from the Federal Emergency Management Agency (“FEMA”), State agencies should contact their FNS Regional Office to discuss disaster waiver procedures. To request a waiver for an area not covered under a Major Disaster Declaration from the FEMA, State agencies must use the process described in SP 15-2018 CACFP 12-2018 SFSP 05-2018, Child Nutrition Program Waiver Request Guidance and Protocol-Revised, May 24, 2018, https://www.fns.usda.gov/child-nutrition-program-waiver-request-guidance-and-protocol-
revised, and are strongly encouraged to use the template provided with that guidance. Using that protocol, State agencies may submit individual waiver requests for all or part of their State prior to an unanticipated school closure occurring. For example, if part of a State typically must close schools for snow days, a State agency may request a waiver at any time requesting authority to allow schools to serve at school sites as needed.

FNS will consider all complete waiver requests and will make determinations based on relevant statutory and regulatory requirements and authorities. Complete waiver requests must demonstrate how the requested waiver will further Program priorities.

**Using the At-Risk Afterschool Meals Component of the CACFP**

State agencies may allow afterschool centers to continue serving meals and snacks through the At-Risk Afterschool Meals component of CACFP during unanticipated school closures (7 CFR 226.17a(b)(1)). When operating during unanticipated school closures, afterschool centers must continue to meet At-Risk Afterschool requirements, including the requirement that programs must offer education or enrichment activities. With State agency approval, afterschool centers that normally offer a snack and supper after school may instead choose to offer either lunch and a snack, or breakfast and a snack. These meals and snacks are reimbursed through CACFP at the free rate. For more information about operating the At-Risk Afterschool Meals component of CACFP, see [http://www.fns.usda.gov/cacfp/afterschool-programs](http://www.fns.usda.gov/cacfp/afterschool-programs).

FNS appreciates the willingness of State agencies and Program operators to consider implementing the various options and flexibilities offered through the Federal Child Nutrition Programs to ensure that children receive the meals they need to remain healthy and active throughout the year.

State agencies are reminded to distribute this information to Program operators. Program operators should direct any questions regarding this memorandum to the appropriate State agency. State agencies should direct questions to the appropriate FNS Regional Office.

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2 Please note that the waiver process described in SP 15-2018, CACFP 12-2018, SFSP 05-2018 is subject to the Paperwork Reduction Act. The potential Information Collection Burden imposed upon States by the waiver process will be included as a part of an Information Collection expected to be open for public comment in fiscal year 2020.