## OFFICE OF SCHOOL IMPROVEMENT, OVERSIGHT AND RECOVERY Summary of State Board of Education Agenda Items November 14-15, 2013

## **OFFICE OF DROPOUT PREVENTION**

### 08. <u>Approval to begin the Administrative Procedures Act process: To revise State</u> <u>Board Policy 3106 – Youth Detention Center Educational Provisions</u>

# Executive Summary

In accordance with Mississippi Code of 1972 Annotated Section 43-21-321, the Mississippi Department of Education is accountable for ensuring that educational services are provided to every student placed in a juvenile detention center. The law further states: the Mississippi Department of Education has the authority to develop and promulgate policies and procedures regarding financial reimbursements to the sponsoring school district from school districts that have students on record or compulsory-school-age children residing in said districts placed in a youth detention center. The revisions will align the policy with current legislation.

Recommendation: Approval

Back-up material attached

3106 Youth Detention Center Educational Provisions

In accordance with Section 43-21-321 of the Mississippi Code of 1972 Annotated, educational provisions are required for all compulsory school age students detained in a youth detention center facility.

1. The local school district in the county in which the detention center is located, or a private provider agreed upon by the youth court judge and sponsoring school district shall provide a certified teacher to provide educational services to detainees. {43-21-321(6)(p)}

2. Teacher selection shall be in consultation with the youth court judge. {43-21-321(6)(o)}

3. Teacher must be highly qualified. {MS Code 37-9-7} (NCLB and Federal Code)

4. The school district or private provider may be reimbursed the salary of the teacher, based upon actual certification, not to exceed 187 222 days. The reimbursement calculation will be determined by the amount appropriated annually by the state legislature which will be divided evenly amongst the seventeen sponsoring school districts.

5. School districts may pay the certified teacher assigned to the detention center according to the district-level salary schedule; the district will be responsible for paying any amount in excess of the aforementioned amount.

6. The teacher assigned to the detention center is required to <u>provide educational</u> <u>services to students at the juvenile detention center for</u> follow the sponsoring school <u>district's school 187</u> <u>222</u> days <u>academic</u> calendar.

7. The sponsoring school district or a private provider agreed upon by the youth court judge and sponsoring school district, shall be responsible for providing the necessary instructional program for students with special needs. {43-21-321(6)(o)} After forty-eight (48) hours of detention, during the regular academic school year, the detainee shall receive the following services which may be computer-based:

a) Diagnostic assessment of grade-level mastery of reading and math skills;

b) Individualized instruction and practice to address any weaknesses identified in the assessment; and

c) Character education to improve behavior. {43-21-321(6)(p)}

8. Sponsoring school district shall work collaboratively with each detainee's home school and juvenile detention staff to provide special education services as required by state and federal law. {43-21-321(6)(o)}

9. When a youth has been receiving special education services in his/her public school placement, and is admitted with an existing Individual Education Program (IEP), it is the responsibility of the educational personnel at the detention center to ensure the continued implementation of the IEP with modifications, as may be necessary, due to the nature of the youth's detainment. Children without an IEP should receive educational services with a curriculum that follows as closely as possible to the student's home school.

10. A team consisting of a certified teacher provided by the local sponsoring school district or a private provider agreed upon by the youth court judge and sponsoring school district, the appropriate official from the home school district, and the youth court counselor or representative will develop an individualized education program for the detainee. The detainee's parent or guardian shall participate on the team unless excused by the youth court judge. Failure of any party to participate shall not delay implementation of this education program. {43-21-321(6)(q)}

11. The structure of educational provisions shall be determined by the aforementioned team of individuals.

12. The Mississippi Department of Education will collaborate with the appropriate state and local agencies, juvenile detention centers and local school districts to ensure that educational services are provided to every student placed in a juvenile detention center. Educational services may include, but not be limited to: assessment in math, reading, character education and behavioral counseling. The educational structure shall be individualized for each detainee by the sponsoring school district in collaboration with the home school and juvenile detention center. {43-21-321(6)(s)}

13. The local home school district shall be defined as the school district where the detainee last attended prior to detention. {43-21-321(6)(o)}

14. For students detained ten days or more, during the normal academic school <u>year</u>, will begin an extended educational program. {43-21-321(6)(q)}

15. The teacher assigned to the detention center shall participate in transition team meetings.  $\{43-21-321(6)(w)\}$ 

16. The sponsoring school districts shall maintain and update the computer labs.  $\{43-21-321(6)(r)\}$ 

17. Students in the youth detention center shall not be classified as absent.

18. <u>Upon request by the sponsoring school district, the local school district of any</u> student receiving educational services shall reimburse the sponsoring school district for the number of days the student received educational services, which shall not include weekends and legal holidays. The sponsoring school district may request financial reimbursement from the home school of any student receiving educational services. The reimbursement shall be for the number of days, after the 10th day, that the student is detained excluding weekends and legal holidays. The amount shall not exceed the most current expenditure per pupil instructional cost, as determined by the Mississippi Department of Education, divided by the minimum number of school days. However, additional cost may be requested for services rendered in order to comply with a student's IEP. The state law providing for educational provisions in sponsoring school districts does not eradicate the federal and state responsibilities of the student's home school as it relates to students with disabilities.

19. Once the sponsoring school district submits a request for reimbursement, accompanied by supporting documentation, the student's home school of record must act in accordance with Mississippi Code of 1971 Annotated Section 43-21-321within ninety (90) days.

20. The sponsoring school district provides adequate substitute teaching staff to cover teaching duties of educational staff that are on sick or personal leave. The criteria for a substitute teacher shall be aligned with the district's policy for short and long term placement.

3106 Youth Detention Center Educational Provisions

In accordance with Section 43-21-321 of the Mississippi Code of 1972 Annotated, educational provisions are required for all compulsory school age students detained in a youth detention center facility.

1. The local school district in the county in which the detention center is located, or a private provider agreed upon by the youth court judge and sponsoring school district shall provide a certified teacher to provide educational services to detainees. {43-21-321(6)(p)}

2. Teacher selection shall be in consultation with the youth court judge. {43-21-321(6)(o)}

3. Teacher must be highly qualified. {MS Code 37-9-7} (NCLB and Federal Code)

4. The school district or private provider may be reimbursed the salary of the teacher, based upon actual certification, not to exceed 222 days. The reimbursement calculation will be determined by the amount appropriated annually by the state legislature which will be divided evenly amongst the seventeen sponsoring school districts.

5. School districts may pay the certified teacher assigned to the detention center according to the district-level salary schedule; the district will be responsible for paying any amount in excess of the aforementioned amount.

6. The teacher assigned to the detention center is required to provide educational services to students at the juvenile detention center for 222 days.

7. The sponsoring school district or a private provider agreed upon by the youth court judge and sponsoring school district, shall be responsible for providing the necessary instructional program for students with special needs. {43-21-321(6)(o)} After forty-eight (48) hours of detention, during the regular academic school year, the detainee shall receive the following services which may be computer-based:

a) Diagnostic assessment of grade-level mastery of reading and math skills;

b) Individualized instruction and practice to address any weaknesses identified in the assessment; and

c) Character education to improve behavior. {43-21-321(6)(p)}

8. Sponsoring school district shall work collaboratively with each detainee's home school and juvenile detention staff to provide special education services as required by state and federal law. {43-21-321(6)(o)}

9. When a youth has been receiving special education services in his/her public school placement, and is admitted with an existing Individual Education Program (IEP), it is the responsibility of the educational personnel at the detention center to ensure the

continued implementation of the IEP with modifications, as may be necessary, due to the nature of the youth's detainment. Children without an IEP should receive educational services with a curriculum that follows as closely as possible to the student's home school.

10. A team consisting of a certified teacher provided by the local sponsoring school district or a private provider agreed upon by the youth court judge and sponsoring school district, the appropriate official from the home school district, and the youth court counselor or representative will develop an individualized education program for the detainee. The detainee's parent or guardian shall participate on the team unless excused by the youth court judge. Failure of any party to participate shall not delay implementation of this education program. {43-21-321(6)(q)}

11. The structure of educational provisions shall be determined by the aforementioned team of individuals.

12. The Mississippi Department of Education will collaborate with the appropriate state and local agencies, juvenile detention centers and local school districts to ensure that educational services are provided to every student placed in a juvenile detention center. Educational services may include, but not be limited to: assessment in math, reading, character education and behavioral counseling. The educational structure shall be individualized for each detainee by the sponsoring school district in collaboration with the home school and juvenile detention center. {43-21-321(6)(s)}

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eradicate the federal and state responsibilities of the student's home school as it relates to students with disabilities.

19. Once the sponsoring school district submits a request for reimbursement, accompanied by supporting documentation, the student's home school of record must act in accordance with Mississippi Code of 1971 Annotated Section 43-21-321 within ninety (90) days.

20. The sponsoring school district provides adequate substitute teaching staff to cover teaching duties of educational staff that are on sick or personal leave. The criteria for a substitute teacher shall be aligned with the district's policy for short and long term placement.

Source Code: Miss. Code Ann. §43-21-321, et seq.

(Revised 11/2013)

#### Miss. Code Ann. § 43-21-321 (2013)

§ 43-21-321. Health screening required upon admission to juvenile detention center; development of written procedures for admission; adherence to certain minimum juvenile detention standards; provision of educational services to detained students; other programs and services

(1) All juveniles shall undergo a health screening within one (1) hour of admission to any juvenile detention center, or as soon thereafter as reasonably possible. Information obtained during the screening shall include, but shall not be limited to, the juvenile's:

- (a) Mental health;
- (b) Suicide risk;
- (c) Alcohol and other drug use and abuse;
- (d) Physical health;
- (e) Aggressive behavior;
- (f) Family relations;
- (g) Peer relations;
- (h) Social skills;
- (i) Educational status; and
- (j) Vocational status.

(2) If the screening instrument indicates that a juvenile is in need of emergency medical care or mental health intervention services, the detention staff shall refer those juveniles to the proper health care facility or community mental health service provider for further evaluation, as soon as reasonably possible. If the screening instrument, such as the Massachusetts Youth Screening Instrument version 2 (MAYSI-2) or other comparable mental health screening instrument indicates that the juvenile is in need of emergency medical care or mental health intervention services, the detention staff shall refer the juvenile to the proper health care facility or community mental health service provider for further evaluation, recommendation and referral for treatment, if necessary.

(3) All juveniles shall receive a thorough orientation to the center's procedures, rules, programs and services. The intake process shall operate twenty-four (24) hours per day.

(4) The directors of all of the juvenile detention centers shall amend or develop written procedures for admission of juveniles who are new to the system. These shall include, but are not limited to, the following:

- (a) Determine that the juvenile is legally committed to the facility;
- (b) Make a complete search of the juvenile and his possessions;
- (c) Dispose of personal property;
- (d) Require shower and hair care, if necessary;
- (e) Issue clean, laundered clothing, as needed;
- (f) Issue personal hygiene articles;

(g) Perform medical, dental and mental health screening;

(h) Assign a housing unit for the juvenile;

(i) Record basic personal data and information to be used for mail and visiting lists;

(j) Assist juveniles in notifying their families of their admission and procedures for mail and visiting;

(k) Assign a registered number to the juvenile; and

(/) Provide written orientation materials to the juvenile.

(5) If a student's detention will cause him or her to miss one or more days of school during the academic school year, the detention center staff shall notify school district officials where the detainee last attended school by the first school day following the student's placement in the facility. Detention center staff shall not disclose youth court records to the school district, except as provided by Section 43-21-261.

(6) All juvenile detention centers shall adhere to the following minimum standards:

(a) Each center shall have a manual that states the policies and procedures for operating and maintaining the facility, and the manual shall be reviewed annually and revised as needed;

(b) Each center shall have a policy that specifies support for a drug-free workplace for all employees, and the policy shall, at a minimum, include the following:

(i) The prohibition of the use of illegal drugs;

(ii) The prohibition of the possession of any illegal drugs except in the performance of official duties;

(iii) The procedure used to ensure compliance with a drug-free workplace policy;

(iv) The opportunities available for the treatment and counseling for drug abuse; and

(v) The penalties for violation of the drug-free workplace policy;

(c) Each center shall have a policy, procedure and practice that ensures that personnel files and records are current, accurate and confidential;

(d) Each center shall promote the safety and protection of juvenile detainees from personal abuse, corporal punishment, personal injury, disease, property damage and harassment;

(e) Each center shall have written policies that allow for mail and telephone rights for juvenile detainees, and the policies are to be made available to all staff and reviewed annually;

(f) Center food service personnel shall implement sanitation practices based on State Department of Health food codes;

(g) Each center shall provide juveniles with meals that are nutritionally adequate and properly prepared, stored and served according to the State Department of Health food codes;

(h) Each center shall offer special diet food plans to juveniles under the following conditions:

(i) When prescribed by appropriate medical or dental staff; or

(ii) As directed or approved by a registered dietitian or physician; and

(iii) As a complete meal service and not as a supplement to or choice between dietary meals and

regular meals;

(i) Each center shall serve religious diets when approved and petitioned in writing by a religious professional on behalf of a juvenile and approved by the juvenile detention center director;

(j) Juvenile detention center directors shall provide a written method of ensuring regular monitoring of daily housekeeping, pest control and sanitation practices, and centers shall comply with all federal, state and local sanitation and health codes;

(k) Juvenile detention center staff shall screen detainees for medical, dental and mental health needs during the intake process. If the screening indicates that medical, dental or mental health assistance is required or necessary, or if the intake officer deems it necessary, the detainee shall be provided access to appropriate health care professionals for evaluation and treatment. A medical history of all detainees shall be completed by the intake staff of the detention center immediately after arrival at the facility by using a medical history form which shall include, but not be limited to, the following:

(i) Any medical, dental and mental health treatments and medications the juvenile is taking;

(ii) Any chronic health problems such as allergies, seizures, diabetes, hearing or sight loss, hearing conditions or any other health problems; and

(iii) Documentation of all medications administered and all health care services rendered;

(*I*) Juvenile detention center detainees shall be provided access to medical care and treatment while in custody of the facility;

(m) Each center shall provide reasonable access by youth services or county counselors for counseling opportunities. The youth service or county counselor shall visit with detainees on a regular basis;

(n) Juvenile detention center detainees shall be referred to other counseling services when necessary including: mental health services; crisis intervention; referrals for treatment of drugs and alcohol and special offender treatment groups;

(o) Each center shall have a policy that restricts the time a youth can be confined to a locked cell to the following circumstances:

- (i) When a youth is sleeping or sick;
- (ii) When a youth is on punishment;
- (iii) When there is an emergency that poses a threat to the security of the center;

(iv) When the youth has voluntarily requested cell confinement;

(v) When no less restrictive alternative exists and the youth is placed in protective custody because of a threat to his safety;

(p) Local school districts shall work collaboratively with juvenile detention center staff to provide special education services as required by state and federal law. Upon the written request of the youth court judge for the county in which the detention center is located, a local school district in the county in which the detention center is located, or a private provider agreed upon by the youth court judge and sponsoring school district shall provide a certified teacher to provide educational services to detainees. The youth court judge shall designate said school district which shall be defined as the sponsoring school district. The local home school district shall be defined as the school district where the detainee last attended prior to detention. Teacher selection shall be in consultation with the youth court judge. The Legislature shall annually appropriate sufficient funds for the provision of educational services, as provided under this section, to detainees in detention centers;

(q) The sponsoring school district, or a private provider agreed upon by the youth court judge and sponsoring school district, shall be responsible for providing the instructional program for the detainee while in detention. After forty-eight (48) hours of detention, excluding legal holidays and weekends, the detainee shall receive the following services which may be computer-based:

(i) Diagnostic assessment of grade-level mastery of reading and math skills;

(ii) Individualized instruction and practice to address any weaknesses identified in the assessment conducted under subparagraph (i), provided such detainee is in the center for more than forty-eight (48) hours; and

(iii) Character education to improve behavior;

(r) No later than the tenth day of detention, the detainee shall begin an extended detention education program. A team consisting of a certified teacher provided by the local sponsoring school district or a private provider agreed upon by the youth court judge and sponsoring school district, the appropriate official from the local home school district, and the youth court counselor or representative will develop an individualized education program for the detainee, where appropriate as determined by the teacher of the sponsoring school district, or a private provider agreed upon by the youth court judge and sponsoring school district. The detainee's parent or guardian shall participate on the team unless excused by the youth court judge. Failure of any party to participate shall not delay implementation of this education program;

(s) The sponsoring school district, or a private provider agreed upon by the youth court judge and sponsoring school district, shall provide the detention center with an appropriate and adequate computer lab to serve detainees. The Legislature shall annually appropriate sufficient funds to equip and maintain the computer labs. The computer lab shall become the property of the detention centers and the sponsoring school districts shall maintain and update the labs;

(t) The Mississippi Department of Education will collaborate with the appropriate state and local agencies, juvenile detention centers and local school districts to ensure the provision of educational services to every student placed in a juvenile detention center. The Mississippi Department of Education has the authority to develop and promulgate policies and procedures regarding financial reimbursements to the sponsoring school district from school districts that have students of record or compulsory-school-age residing in said districts placed in a youth detention center. Such services may include, but not be limited to: assessment and math and reading instruction, character education and behavioral counseling. The Mississippi Department of Education shall work with the appropriate state and local agencies, juvenile detention centers and local school districts to annually determine the proposed costs for educational services to youth placed in juvenile detention centers and annually request sufficient funding for such services as necessary;

(u) Recreational services shall be made available to juvenile detainees for purpose of physical exercise;

(v) Juvenile detention center detainees shall have the opportunity to participate in the practices of their religious faith as long as such practices do not violate facility rules and are approved by the director of the juvenile detention center;

(w) Each center shall provide sufficient space for a visiting room, and the facility shall encourage juveniles to maintain ties with families through visitation, and the detainees shall be allowed the opportunity to visit with the social workers, counselors and lawyers involved in the juvenile's care;

(x) Juvenile detention centers shall ensure that staffs create transition planning for youth leaving the facilities. Plans shall include providing the youth and his or her parents or guardian with copies of the youth's detention center education and health records, information regarding the youth's home community, referrals to mental and counseling services when appropriate, and providing assistance in making initial appointments with community service providers; the transition team will work together to help the detainee successfully transition back into the home school district once released from

detention. The transition team will consist of a certified teacher provided by the local sponsoring school district, or a private provider agreed upon by the youth court judge and sponsoring school district, the appropriate official from the local home school district, the school attendance officer assigned to the local home school district, and the youth court counselor or representative. The detainee's parent or guardian shall participate on the team unless excused by the youth court judge. Failure of any party to participate shall not delay implementation of this education program; and

(y) The Juvenile Detention Facilities Monitoring Unit shall monitor the detention facilities for compliance with these minimum standards, and no child shall be housed in a detention facility the monitoring unit determines is substantially out of compliance with the standards prescribed in this subsection.

(7) Programs and services shall be initiated for all juveniles once they have completed the admissions process.

(8) Programs and professional services may be provided by the detention staff, youth court staff or the staff of the local or state agencies, or those programs and professional services may be provided through contractual arrangements with community agencies.

(9) Persons providing the services required in this section must be qualified or trained in their respective fields.

(10) All directors of juvenile detention centers shall amend or develop written procedures to fit the programs and services described in this section.

**HISTORY:** SOURCES: Laws, 2002, ch. 602, § 1; Laws, 2005, ch. 471, § 5; Laws, 2006, ch. 539, § 4; Laws, 2007, ch. 568, § 1; Laws, 2008, ch. 481, § 1; Laws, 2011, ch. 510, § 1; Laws, 2012, ch. 564, § 3, eff from and after July 1, 2012.